# Open Forum on the Budget FY2018 – FY2020

# May 9, 2017

# Agenda

#### >Higher Education Environment

- Federal Issues
- State Environment

#### Impact to Ramapo College

- >Budget process
- Financial outlook

# HIGHER EDUCATION ENVIRONMENT

#### **Federal Issues**

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# Trump Administration's Initial Proposed FY2018 Budget

>\$9-billion cut to U.S. Department of Education (more than 13%)

> Would "safeguard" Pell Grant program "by level funding"

- Does not specify whether the White House will maintain the maximum yearly Pell Grant at \$5,920.
- Would reduce the \$10.6 billion Pell (created by a change in the eligibility requirements for students) by reallocating \$3.9 billion to other parts of the government.
- > Would cut nearly \$200 million from federal programs that help disadvantaged students enter and succeed in college.
  - TRIO umbrella of eight outreach programs that support the progress of low-income, first-generation, and disabled students, starting in middle school.
  - 32% reduction in GEAR UP program, which provides six to seven years of support for tutoring, mentoring, scholarships, and other services to low-income students and families.
- > Would eliminate the Supplemental Educational Opportunity Grant, a federal grant for low-income students.
- Would "significantly" reduce Federal Work-Study and—according to the proposed budget—reform this "poorly-targeted allocation to ensure funds go to undergraduate students who would benefit most."
- Does not mention of the National Science Foundation, apparently leaving the NSF appropriation for the more detailed budget plan expected later in the spring.

# Update – "Congressional budget deal wards off Trump's wish list of higher-education cuts"

Congressional budget deal addresses appropriations for the **next few months** but "signals that lawmakers are unlikely to rubber-stamp the president's deep budget cuts for fiscal 2018"

- Pell Grant expanded up to \$2,960 to recipients taking summer courses during the 2017-18 academic year
- Funding for TRIO has been increased by \$50 million
- Funding for GEAR UP has been increased by \$17 million

#### State Environment

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# New Jersey Higher Education Ratings - Moody's

#### **Public 4-Year Universities**

#### **Private 4-Year Universities**

Aa3 / Negative
A1 / Negative
A1 / Negative
A2 / Stable
A2 / Stable
A2 / Negative
A2 / Negative
A2 / Negative
A3 / Negative
A3 / Negative

Princeton University	Aaa / Stable
Princeton Theological Seminary	Aa1 / Stable
Seton Hall University	A3 / Stable
Rider University	Baa2 / Stable
Stevens Institute of Technology	Baa2 / Positive
Georgian Court University	Baa3 / Stable
Drew University	Ba3 / Negative

#### Community College (with revenue-backed debt)

Passaic County	A2 / Stable
Community College	

#### MOODY'S INVESTORS SERVICE

#### CREDIT OPINION

27 March 2017

#### Update



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#### State of New Jersey

Rating Update - Moody's downgrades New Jersey's GO rating to A3; outlook stable

#### **Summary Rating Rationale**

Moody's Investors Service has downgraded to A3 from A2 New Jersey's general obligation rating. The ratings on the state's appropriation-backed debt, other GO related debt, moral obligation debt, intercept programs and certain special tax bonds that require state appropriation have also been downgraded by one notch. The downgrade affects approximately \$37 billion of rated debt. The outlook on the state's ratings has also been revised to stable.

The downgrade to A3 reflects the continued negative impact of significant pension underfunding, including growth in the state's large long-term liabilities, a persistent structural imbalance, and weak fund balances. Despite the state's significant increases in pension contributions since fiscal 2012, contributions remain well below the actuarial recommended contribution and unfunded pension debt continues to grow. The downgrade also reflects the expectation that the statutory pension contribution schedule will be increasingly difficult to meet given the lack of structural budget adjustments to incorporate General Fund tax reductions that took effect in January 2017 (Chapter 57) and the state's reliance on optimistic revenue growth assumptions to balance the budget. Without balancing actions, the recent tax cuts will reduce revenues by \$1.1 billion by fiscal 2021 and strain the state's ability to resolve its large structural imbalance in the near term.

# NJ Credit Rating Downgraded

- Moody's Investors Service dropped the State's credit rating from A2 negative to A3 stable, citing an underfunded pension system and other budget issues.
- "The downgrade to A3 reflects the continued negative impact of significant pension underfunding, including growth in the State's large long-term liabilities, a persistent structural imbalance, and weak fund balances," Moody's said.
- The State's significant increases in pension contributions since 2012 are still below recommended payments and unfunded pension debt continues to grow, Moody's said.
- Ramapo's credit rating was not changed, and remains at A2 negative.

http://www.northjersey.com/story/news/new-jersey/2017/03/27/nj-credit-rating-cut-11th-time-under-christie/99708996/

# Annual Funded Ratios in FY 2015 NJ: Lowest Funded Ratio FY2015 & Lowest % Paid

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State	Total pension liability (\$M)	Net pension liability (\$M)	Funded ratio 2014		Net amortization benchmark (\$M)	
New Jersey	\$217,055	\$135,701	42%	37%	\$8,519	32%
U.S. total	\$3,850,168	\$1,091,828	75%	72%	<mark>\$102,949</mark>	92%

New Jersey's Pension System, According to Pew Charitable Trusts' Study: *The State Pension Funding Gap: 2015* 

- Gap between the total assets reported by New Jersey's state pension system and the benefits promised to workers, now reported as the net pension liability, reached \$135.701 billion in fiscal year 2015.
- New Jersey will not even be 80% funded for another 30 years, based on its current funding strategy.

# Capital Funding: Overview

Capital expenses usually funded by one of the following:

- Campus-backed debt
- General obligation bonds
- Bond programs administered by the New Jersey Educational Facilities Authority
- Direct State capital appropriations
- Private fundraising and philanthropy

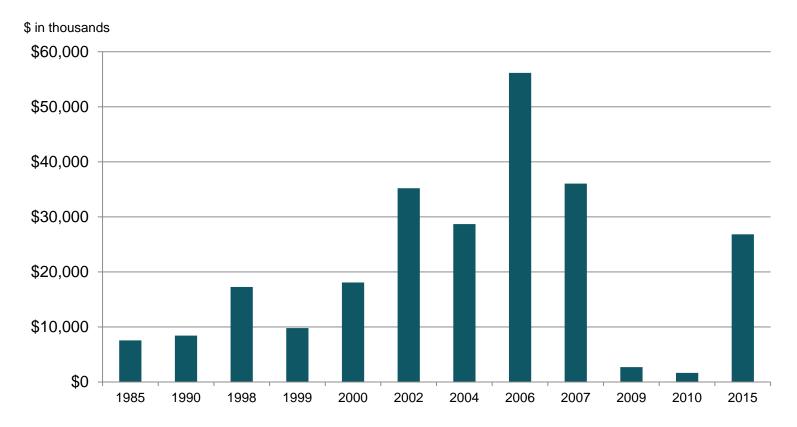
# Capital Funding: Most Recent General Obligation Bonds

Jobs, Education and Competitiveness Bond Act of 1988
\$350 million for all four sectors of higher education

25 years later...

- > Building Our Future Bond Act of 2012
  - \$750 million for all four sectors of higher education

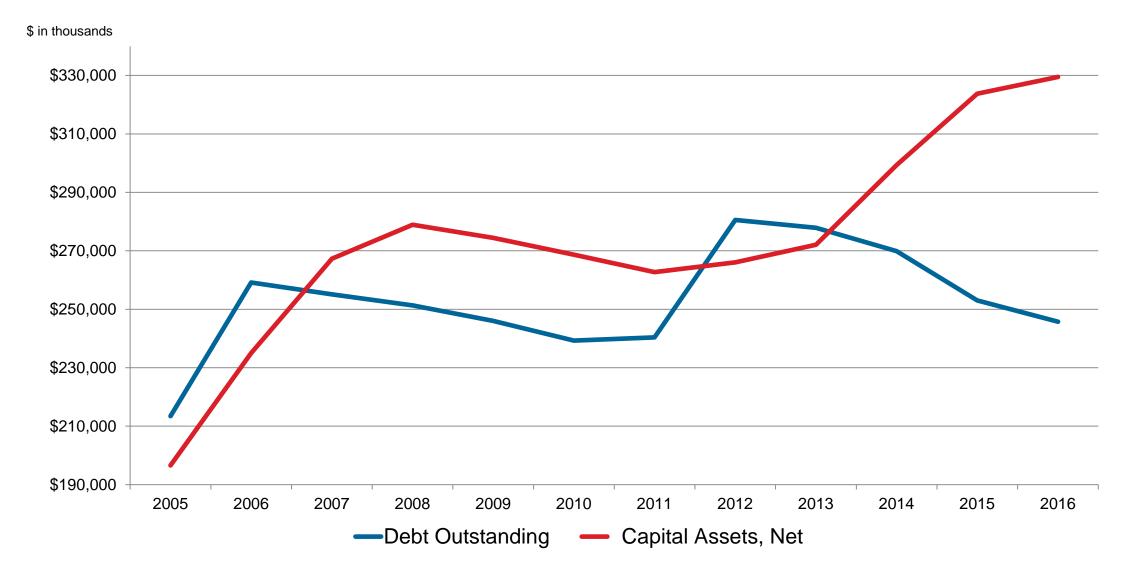
# Facilities Growth at Ramapo 1985-2015



	Year Built
Residences - Pine Hall	1985
Residences - Linden Hall	1990
Berrie Center	1998
Facilities Management Office	1998
Residences -Bischoff Hall	1999
Residences - Mackin Hall	2000
Trustees Pavilion	2000
Residences - The Village	2002
Residences - The Overlook	2004
Residences - Laurel Hall	2006
Parking Garage	2006
Anisfield School of Business	2007
Sharp Sustainability Education Center	2009
Greenhouse	2009
Salameno Spiritual Center	2010
Adler Center for Nursing	2015

- Dollars represent new buildings built and placed in service from 1985-2015, and shows a period of expansion, while no capital support from the State.
- Total new growth was approximately \$250 million, and not shown on the chart is an additional \$105 million in renovations during that time.

## Impact of Capital Growth on Ramapo

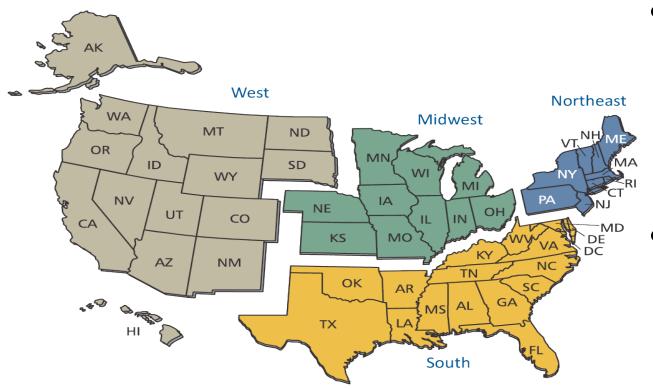


## **Student Demographics - HS Graduation Rates**

The overall number of high school graduates will plateau for most of the next decade.

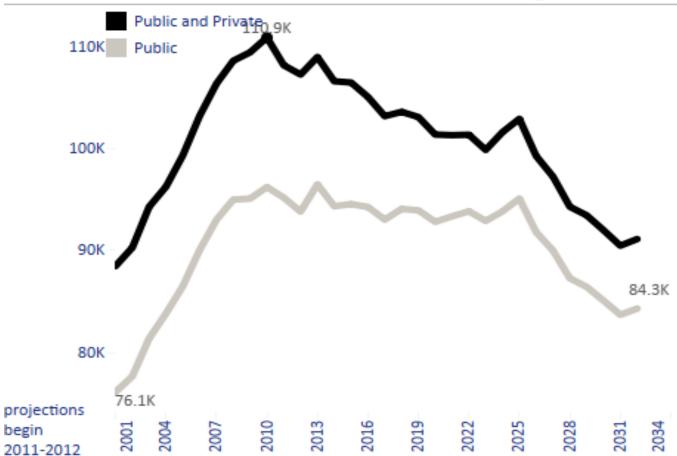
After steady increases in the overall number of high school graduates for the last 15 years, the US is headed into period of stagnation.

# Regional Divisions of the United States - Northeast



- In 2013, the Northeast produced approx. 639,000 graduates, which represented 18% of the national total.
- By 2030, the number of high school graduates is projected to decrease to about 567,000 graduates. This means the Northeast will produce only 16% of the national total.

# New Jersey High School Graduate Trends



Overall High School Graduate Trends

9th highest producer of high school graduates with 100,500 high school graduates, on average, projected per year between school years 2011-12 and 2031-32.

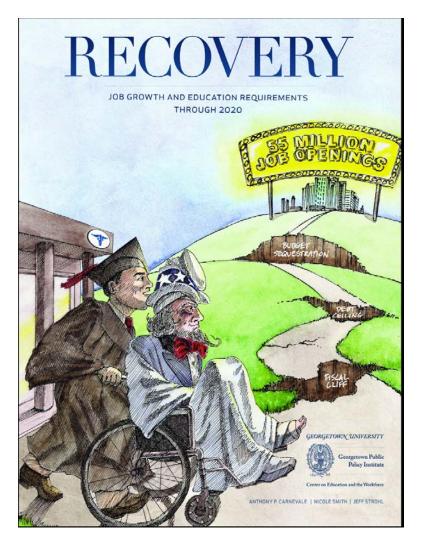
New Jersey generates about 16.5% of the Northeast's total, on average

The total number of graduates in New Jersey is not projected to increase after 2011-12, ending at 91,100 in 2031-32. Migration of all first-time degree/certificateseeking undergraduates in degree-granting postsecondary Institutions - Fall 2014

	Migration of Students			
State	Out of State	Into State	Net	
New Jersey	34,813	5,712	-29,101	

• New Jersey is the National Leader in Net Out of State Migration

## Workforce Development in NJ



68% of New Jersey's jobs will require a postsecondary education by the year 2020, up from 62% in 2010.

29% of New Jersey's jobs will require a bachelor's degree in 2020, tied with CO and MA for the highest percentage among the states.

# Why do students pursue a higher education?

The William J. Hughes Center for Public Policy at Stockton University in New Jersey released findings, "Measuring College Outcomes," revealing that some college graduates believe colleges should make a greater effort to **combine academic and practical learning**.

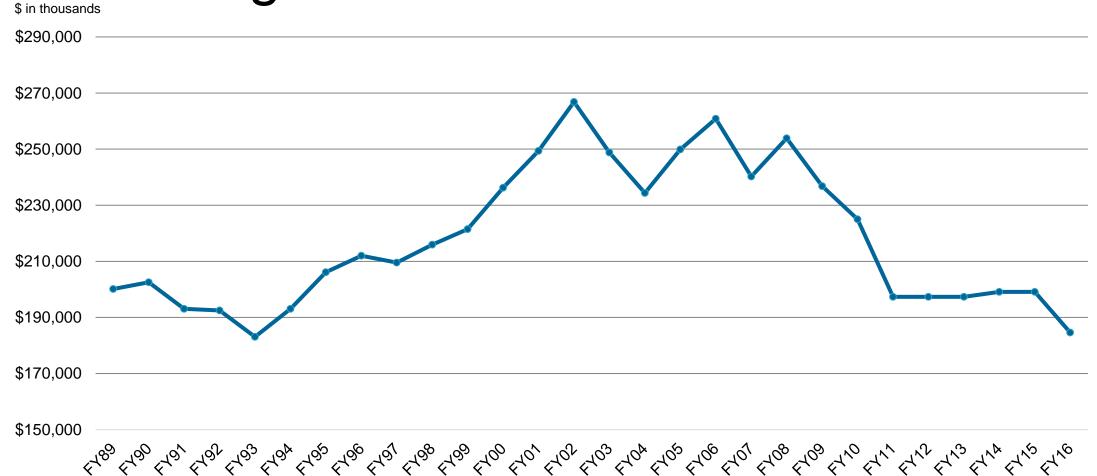
- > 73% said they felt college was worth the cost
- > 30% cited "the most important college outcome is to get a better job"
- 78% of recent graduates "identified 'internships or practical experience in college' as the most important factor to ensure success in a current or future job and career."

## IMPACT TO RAMAPO COLLEGE

## Revenue from key sources continuing to decline

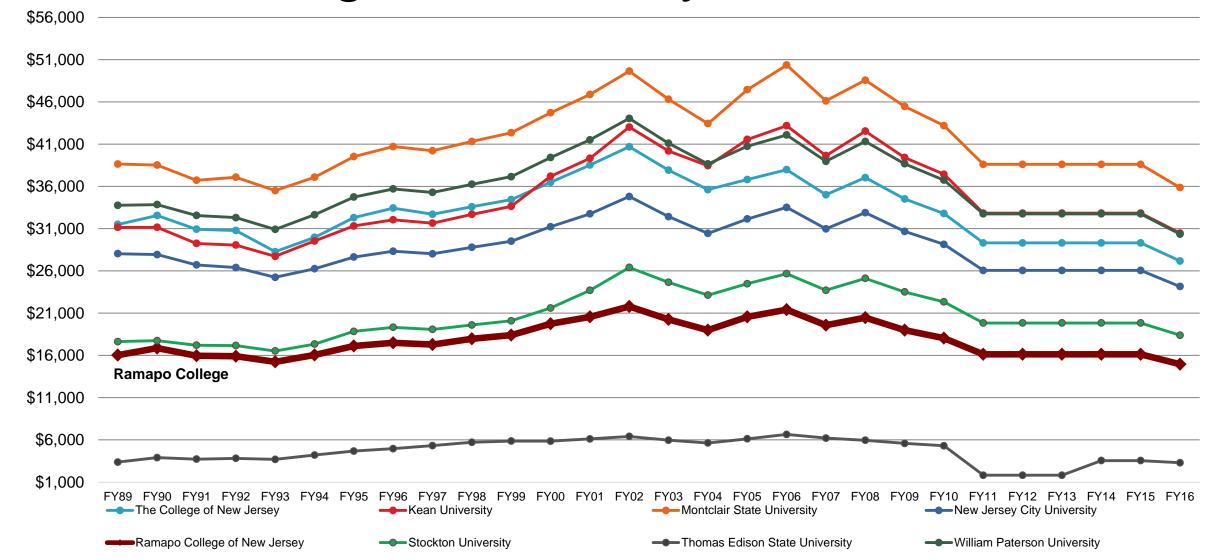
- State appropriations for public institutions have been steadily declining, and are not set for FY18
  - > NJ State Budget Hearings taking place this week
- Pressure from enrollment levels
- > Affordability of tuition

## NJ State Appropriations to State Colleges & Universities - FY89 – FY16



## NJ State Appropriations to each State College & University FY89-FY16

\$ in thousands



# Total State Appropriations to the NJ State Colleges & Universities FY06 - FY16

(same in FY2017 and expected in FY2018)

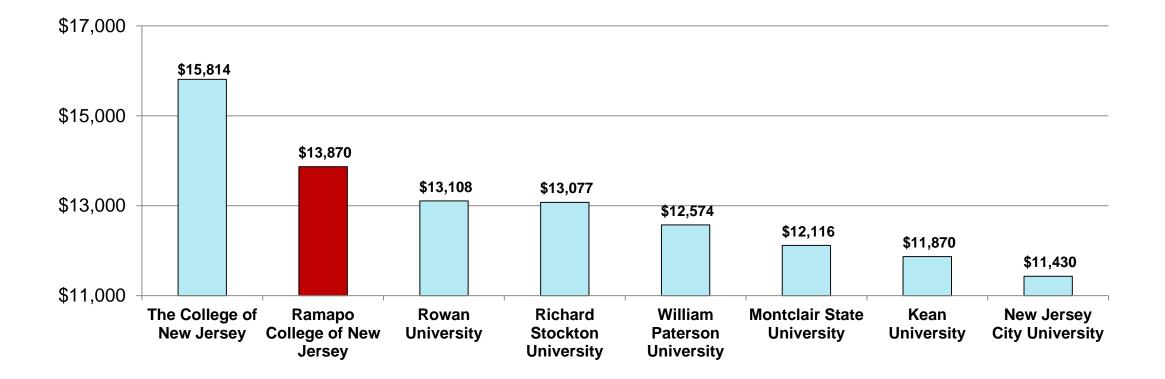
\$ in thousands

FY2006	FY2016	<u>\$ Cut</u>	<u>% Cut</u>
\$37,977	\$27,177	\$10,800	28.4%
43,180	30,469	12,711	29.4%
50,355	35,859	14,496	28.8%
33,517	24,154	9,363	27.9%
21,417	14,953	6,464	30.2%
25,665	18,391	7,274	28.3%
6,651	3,292	3,359	50.5%
42,085	30,357	<u>    11,728</u>	<u>27.9%</u>
\$260,847	\$184,652	\$76,195	29.2%
	\$37,977 43,180 50,355 33,517 <b>21,417</b> 25,665 6,651 42,085	\$37,977   \$27,177     43,180   30,469     50,355   35,859     33,517   24,154     21,417   14,953     25,665   18,391     6,651   3,292     42,085   30,357	\$37,977\$27,177\$10,80043,18030,46912,71150,35535,85914,49633,51724,1549,36321,41714,9536,46425,66518,3917,2746,6513,2923,35942,08530,35711,728

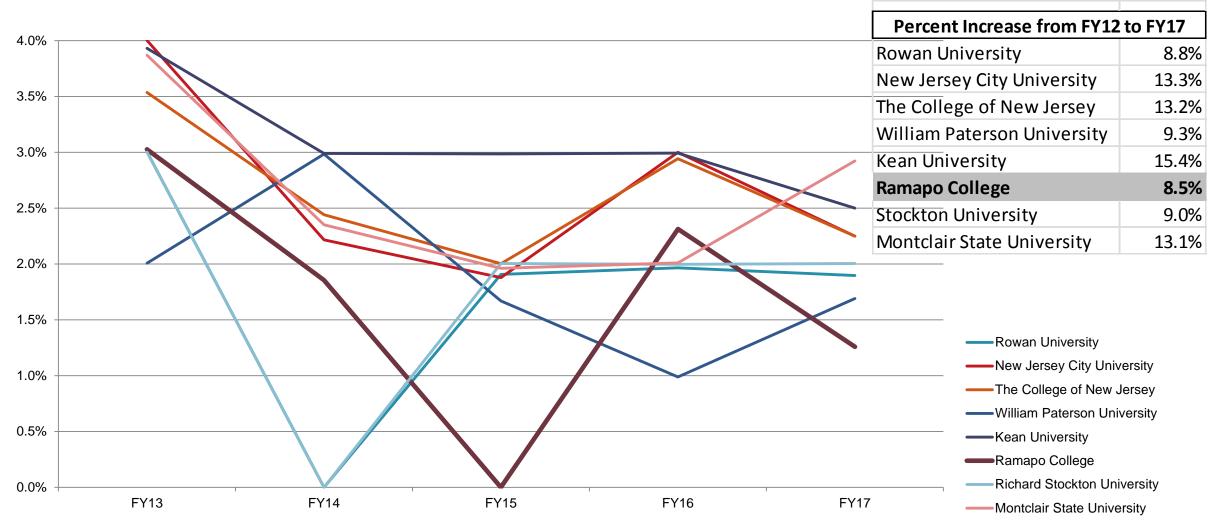
#### New Jersey State Support

Institution	FY17 Adj. State Appropriation	FY17 Bud Est FTE Undergrad (tot weighted)	State Funding Per Undergrad FTE
Rowan University	\$85,383,000	11,708	\$7,293
New Jersey City University	24,154,000	4,735	5,101
The College of New Jersey	27,177,000	6,610	4,111
William Paterson University	30,357,000	7,589	4,000
Kean University	30,469,000	9,327	3,267
Ramapo College	14,953,000	4,978	3,004
Stockton University	18,391,000	7,437	2,473
Montclair State University	35,859,000	14,687	2,442
Sector Average	\$33,492,875	8,384	\$3,977

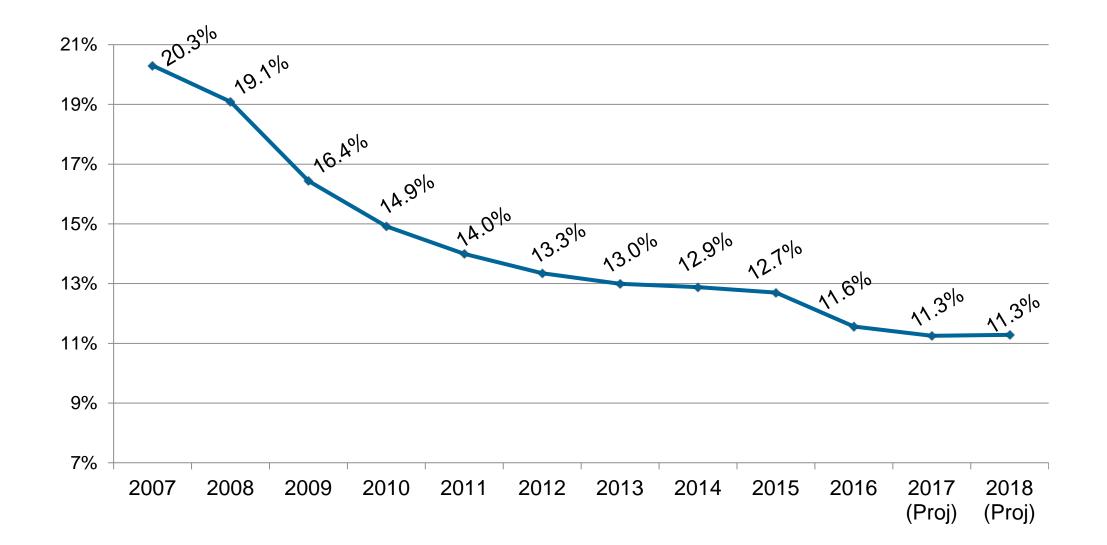
# FY17 Tuition & Fee Comparison of New Jersey Public Institutions



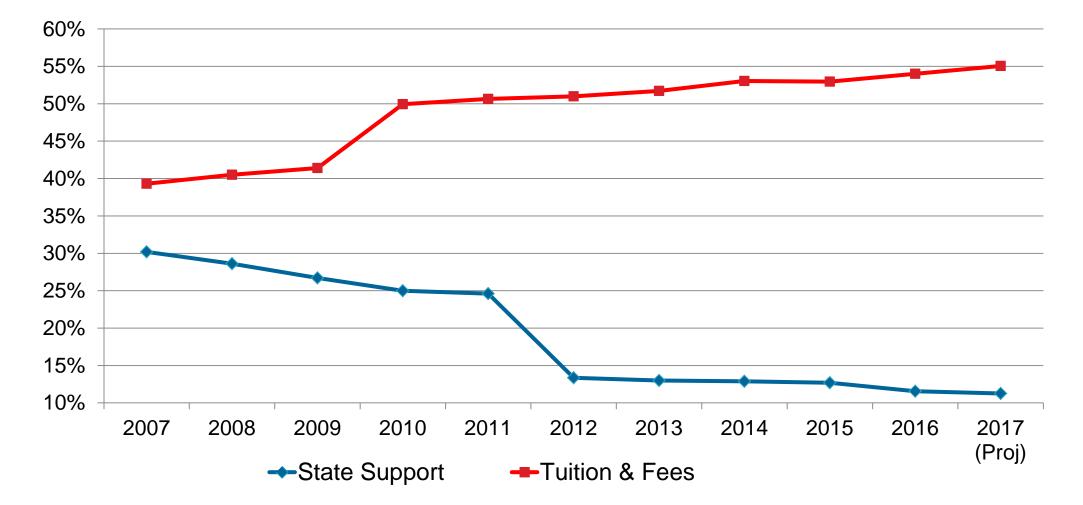
# Annual Tuition & Fee Percent Increase -New Jersey Public Institutions



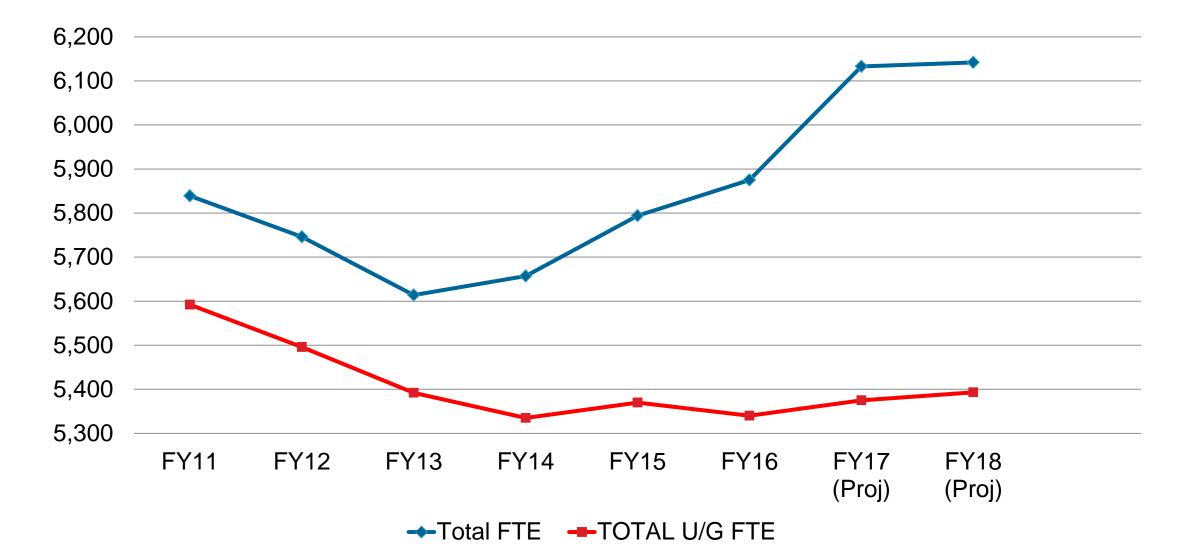
#### State Appropriations as a Percent of Revenues



# State Appropriations vs. Tuition & Fees as a Percent of Operating Revenues



### Total Enrollment FTE



## Student Indebtedness

- > Average Ramapo Freshmen in 2016 64% take out loans averaging \$9,186
- > Average debt of Ramapo graduates
  - Graduating Class of 2016 \$29,150
  - Graduating Class of 2017 \$33,808 (estimated)
- State of New Jersey average
  - 2015 \$30,104
  - 2016 \$30,536 (estimated)
- > National Average in 2016 \$37,172
  - 70% of all graduates had student loan debt
  - 6% increase over 2015

# **BUDGET PROCESS**

# Principles of Budget Development

- Using resources focused on the Mission of the College commitment to academic excellence
- The planned use of resources will not exceed estimated resources available
- The College is committed to maintaining resources in order to sustain overall financial health
- Focus is a Balanced Budget

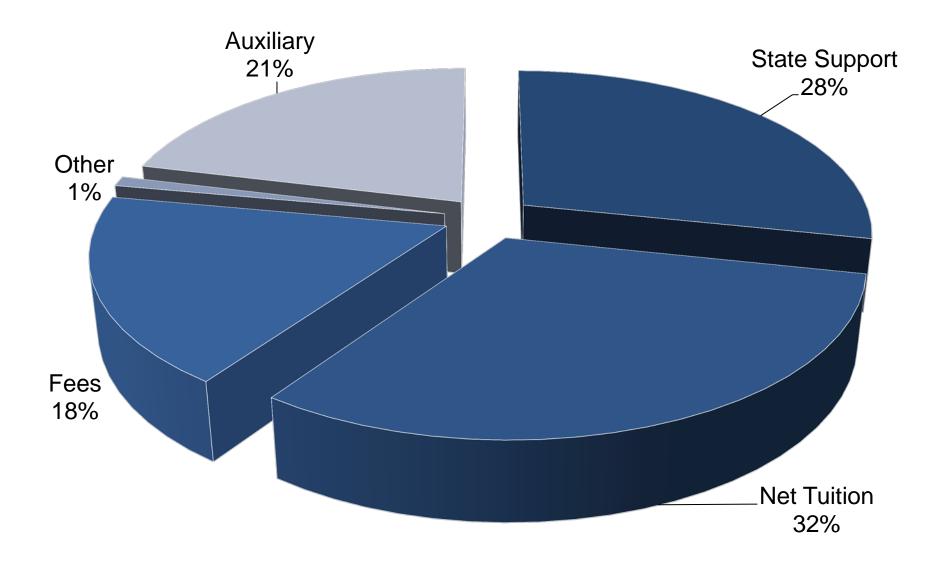
## **Budget Process**

- Focus on what is needed in each unit
- There is currently a model whereby expenses are rising at a higher percentage than revenues
- No more "inflationary" requests, there is not a model of regular increases
- > All new items will be requested with a funding source in mind
- Budgeting is a College-wide process, the Budget Office is here for support and guidance, but each unit owns their budget

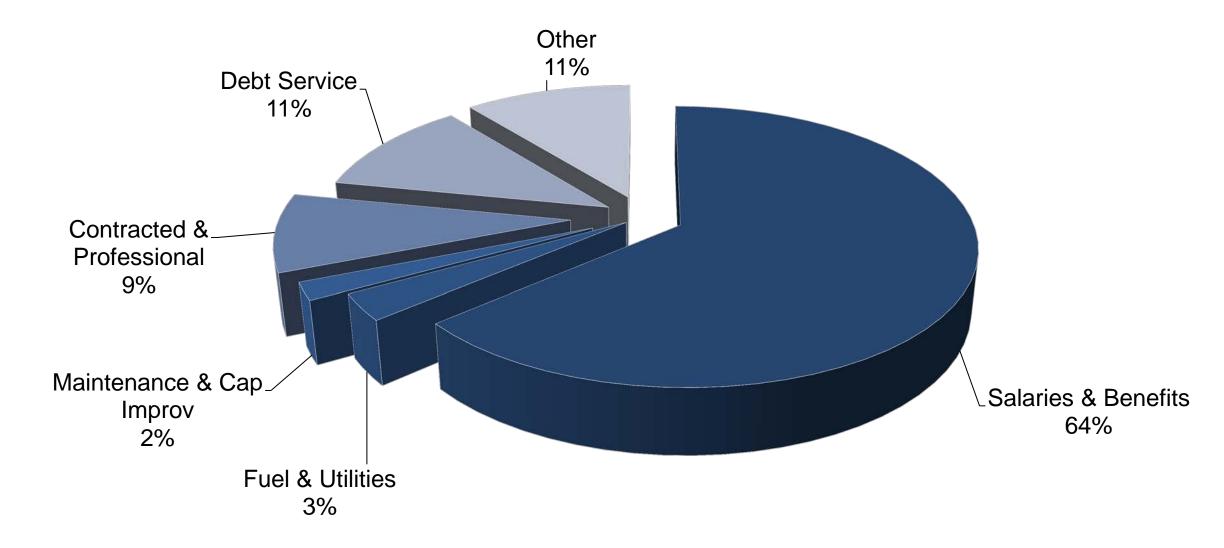
# Where Do Operating Funds Come From?

- Tuition and fees
- State support
  - Operational Support Appropriations
  - Employee benefits "authorized positions" Student tuition & fees (net)
- Auxiliary services
- > Other
  - Grants, both State and Federal
  - Fundraising revenues and Foundation support

#### Sources of Revenues 2018 (Proj)



# Expenditures by Category 2018 (Proj)



# FINANCIAL OUTLOOK

### What is a Structural Deficit?

Defined by the Cambridge Dictionary as

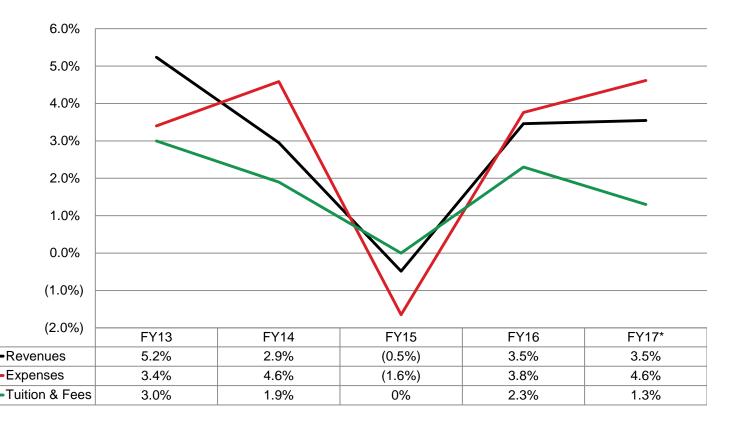
"The amount by which a government's spending is more than it receives in taxes in a particular period, whether the economy is performing well or not."

- Sometime described as "robbing Peter to pay Paul" or a "funding gap"
- When long-term spending exceeds the projected long-term revenues that will be generated by operations
- > A model of systemic need for funds that are not generated by operations

# **Operating Results – Five Year Trend**

- Over the last five years revenue has grown 15.5%, expenses have grow 15.4% and tuition and fees have increased 8.5%.
- The College has committed to keeping spend in line to not exceed revenue.

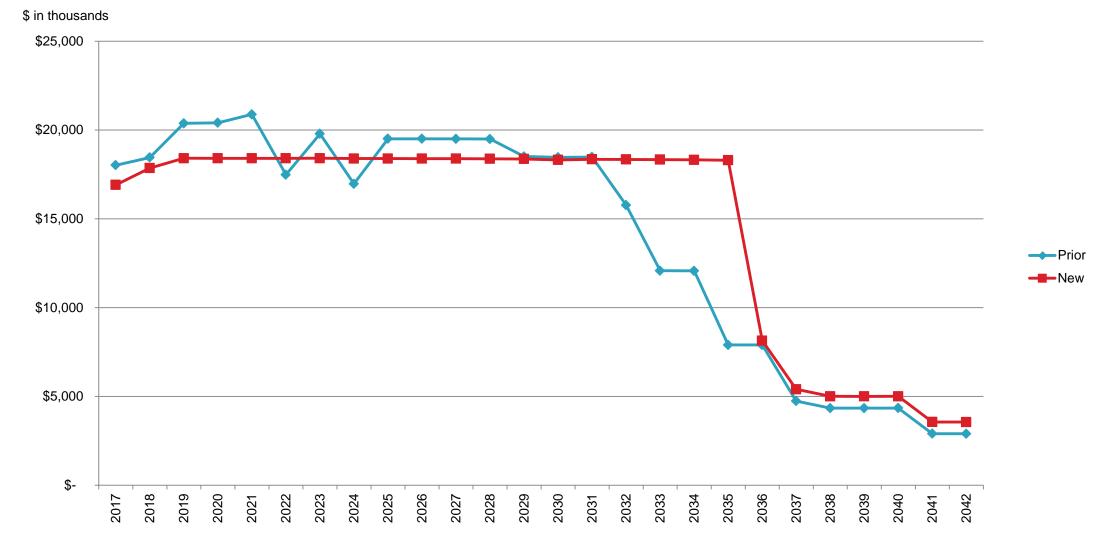
#### **Changes in Operating Results per year**



### How has the College addressed these issues?

- > The College commits to a balanced budget each year which means:
  - Delays of deferred maintenance projects
  - Delay pursuit of new programs or activities
- Debt restructuring, which will generate \$4 million in future cash flow savings from lower interest rates, and smoothing of future debt service payments
- Move towards an increases in graduate programs, to lever the existing undergraduate strengths
- Look for other funding sources and support

#### Changes in annual Debt Service resulting from Debt Refinance and Issuance FY17



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# **Current Baseline Budget FY18**

Current Key Assumptions:

- Base State appropriation flat
- > 2% cut in general non-salary expenditures
- ➢ Full-time fringe rate at 51.95%
- Relatively flat undergraduate enrollments
- Two new graduate programs offered
- ➢ Housing occupancies at 92% in fall and 81% in spring

# Ramapo College - Baseline Scenario

\$ in thousands	<u>FY2018</u>	<u>FY2019</u>	<u>FY2020</u>
E & G Revenues	\$122,301	\$122,978	\$123,996
Auxiliary Services	41,534	41,510	41,143
Total Revenue	163,834	164,488	165,139
E & G Expenditures	132,170	135,428	135,943
Auxiliary Expenditures	34,180	34,392	35,063
Total Expenditures	166,350	169,819	171,006
Deficit	(\$2,516)	(\$5,331)	(\$5,867)

# **Balancing Measures to Consider**

- Reserves could be released to decrease deficit in FY18
- Review of SPIF program and budget change requests
- Increases to tuition, fees and housing will review rates in connection with the current rate of inflation (1.26% in 2016) and the Higher Education Price Index (2.1% in 2015)
- Assessment of staffing levels
- Review of other spend, including deferred maintenance
- Revision to Investment Policy

# Other uncertain items that could impact FY18 results

- Further reduction in State appropriations
- Further decline in State benefit support or significant changes in the fringe rate
- Decline in student enrollments and housing estimates
- Contract settlement
- Possible weather related event

### **Future Considerations**

- > Affordability
  - Continue to balance budget
  - Work to maintain affordability for students
- Enrollment
  - Maintain strong enrollment management efforts
  - Continue efforts to maintain strong retention
- Capital
  - Continue to address deferred maintenance
  - Review expansion and utilize any funding opportunities

# College Goal: Financial Sustainability

